

**Minutes of 5<sup>th</sup> meeting of the Empowered Committee (EC) on  
Flood Management Programme (FMP) held on 15.12.2009  
in Ministry of Finance, North Block, New Delhi.**

The 5<sup>th</sup> meeting of Empowered Committee on Flood Management Programme was held on 15.12.2009 at 1230 hrs in the FRESCO Room, North Block, New Delhi. The meeting was chaired by Secretary (Expenditure), Ministry of Finance. The list of officers present in the meeting is annexed as **Annexure- I**.

2. At the outset, Joint Secretary (PF-I), MOF raised the issue of the revised guidelines issued by MOWR in August'2009 for release of central assistance to the State Governments under "Flood Management Programme", particularly, in respect of the paragraph- 4.10.2 wherein, it is mentioned that for the works costing more than Rs.15 crore, 1<sup>st</sup> instalment of central assistance would be released @ 90% of the central share and second instalment @ 10%. She opined that it may lead to parking of funds. It was pointed out that the revised guidelines provide for a first installment of 50% for projects costing less than Rs 15 crore, while for projects costing more than Rs 15 crore, the first installment has been increased to 90%, which is not justifiable. In this context, Commissioner (Ganga), MOWR clarified that the modifications in the guidelines were necessitated to speed up the progress of works for the early completion of a large number of schemes for which two instalments in a year could not be released in past due to (i) difficulties faced in conducting two field visits in a year by the Monitoring Teams on account of shortage of staff and (ii) details asked for quality control works in the field visits. Further, the revised guidelines were issued with the approval of Secretary (WR) and for the works costing more than Rs.15 crore, release of 1<sup>st</sup> instalment @ 90% of the central share in a year is not based on the total central share but based on the annual budget provided in that year. The actual release of funds in such cases, are being made in minimum 6 to 8 instalments and first instalment in a year remained limited to 25% to 30% of the total cost).

3. Secretary (WR) also clarified that for such works, 90% of the total central share is not given as 1<sup>st</sup> instalment but only 90% of the central share due in the year based upon the annual budget made by the State governments, is considered. It is as per the approved guidelines of the Accelerated Irrigation Benefit Programme (AIBP), wherein central assistance in a year is also released in two instalments of 90% & 10% per annum, based on the annual budget.

4. In this context, Chairperson observed that State Governments are already cash rich and further release of the central assistance may result into parking of funds. She observed that providing such higher advance @ 90% to the State Governments in later part of the year may lead to parking of funds which should be avoided and desired to adopt funding in two equal instalments of 50% each and the Guidelines may be modified accordingly. Secretary (WR), however, opined that the Guidelines need not to be

modified again but the directions of the Empowered Committee may be kept in view while releasing the funds to the State Governments.

5. Thereafter, agenda for the 5<sup>th</sup> meeting was taken up for discussion. A presentation was made by the Ministry of Water Resources, in this regard. The salient points of discussions and decisions taken in the meeting are as under:

**AGENDA ITEM NO.1: Review of the on-going schemes under Flood Management Programme (FMP)**

6. The Committee was informed that Commissioner (Ganga), MoWR reviewed the progress of on-going schemes in the last week of October, 2009 with the officials of the State Governments and Central Government Organizations. During the review meeting, at least 150 schemes were reported to be in an advanced stage of construction and are likely to be completed before 31<sup>st</sup> March, 2010. A state-wise list of such schemes is enclosed for ready reference (**Annexure-II**). In view of low utilization of funds by the State Governments, it was emphasized that the State Governments should make all out efforts to fully utilize the already released central assistance along with corresponding State Share before asking for additional funds. It was also stressed upon the Monitoring Teams of CWC/ GFCC/ Brahmaputra Board to conduct sample tests on the quality of construction materials before recommending of further release. It was decided that the Ministry of Water Resources would consider amendment of the scheme guidelines to release funds in the form of a loan, which would be converted into a grant after utilization of funds and project completion, so that the State Governments intensify their efforts to utilize funds effectively and complete projects on schedule. Thereafter, the Committee was apprised about the financial and physical progress of the on-going schemes; state-wise, as detailed under:

**A. Schemes of North-Eastern States (monitored by Brahmaputra Board)**

- i. **Arunachal Pradesh:** The Committee was apprised that a total of 11 schemes with a total cost of Rs. 67.80 crore were approved under FMP and the Central Assistance amounting to Rs. 16.39 crore was released towards nine schemes in July, 2008. Chief Engineer (I&W), Brahmaputra Board informed that the sample tests for checking the quality of construction materials which were not conducted earlier by the Monitoring Team of Brahmaputra Board are being carried out now and the proposals for release of 2<sup>nd</sup> instalment of central assistance towards nine schemes will be submitted very shortly.
- ii. **Assam:** The EC was apprised that a total 82 schemes of Assam with a total cost of Rs.708.59 crore have been included under FMP and first instalment amounting to Rs.209.87 crore has been released to the State Government. It was informed that physical progress for 45 schemes has been achieved more than 50%. Chief Engineer (I&W), Brahmaputra Board informed that the Monitoring Team of Brahmaputra Board has visited 35 schemes but central assistance could not be released so far as the State

Government has not released/ utilised the matching state share. The state share is now being released by the State Government. Chairperson expressed her concern regarding non-release of state share .It was decided that no new proposals/ schemes of Assam may be considered under Flood management Programme; until the on-going schemes are completed.

- iii. **Manipur:** The Committee was informed that a total of 12 schemes with a total cost of Rs.39.64 crore were approved under FMP and first instalment amounting to Rs.17.16 crore has been released. Chief Engineer (I&W), Brahmaputra Board informed that proposals for release of further funds towards eight schemes submitted by Brahmaputra Board to the Ministry of Water Resources could not be processed further as the sample tests for checking the quality of construction materials which were not covered in the Monitoring Reports of Brahmaputra Board, are being carried out now.
- iv. **Nagaland:** It was informed that five small schemes with a total cost of Rs.13.90 crore were approved under FMP and 1<sup>st</sup> instalment amounting to Rs.6.95 crore was released for these schemes in July, 2008. Three schemes out of these have been completed fully, while two schemes are held up due to court cases.
- v. **Sikkim:** The Committee was informed that a total of 24 schemes with a total cost of Rs.86.21 crore were approved under FMP and 1<sup>st</sup> instalment of central assistance amounting to Rs.15.76 crore was released in July, 2008. The Committee was informed that out of 24 schemes, ten schemes have achieved 100% physical progress and remaining 14 schemes also are in an advanced stage. Chief Engineer (I&W), Brahmaputra Board informed that the field visits by the Monitoring Team of Brahmaputra Board have been conducted for 14 schemes and monitoring of another six schemes will be completed by the end of December, 2009. Sample tests for checking the quality of construction materials were not conducted in the earlier field visits by the Monitoring Team, which are being carried out now. Thereafter, the cases for release of funds would be submitted to MoWR.
- vi. **Tripura:** The EC was apprised that 11 schemes of Tripura with a total cost of Rs.26.57 crore were approved and 1<sup>st</sup> instalment amounting to Rs.5.00 crore was released for these schemes in September, 2008. Chief Engineer (I&W), Brahmaputra Board informed that, as per the information available from the state government over telephone, only 25% physical progress have been achieved so far for these schemes.
- vii. **West Bengal:** The EC was apprised that a total of 6 schemes of West Bengal in Brahmaputra and Barak Basins with a total cost of Rs. 22.33 crore, were approved and 1<sup>st</sup> instalment amounting to Rs.5.84 crore has been released for these schemes. Chief Engineer (I&W), Brahmaputra Board informed that, as per the information available from the state government over telephone, four schemes have been completed while physical progress for two schemes is around 50%.

## **B. Schemes of Ganga Basin States monitored by Ganga Flood Control Commission (GFCC)**

- viii. **Bihar:** A total of 35 schemes have been approved at a total estimated cost of Rs.848.02 crore. Six schemes were approved during first meeting, 22 schemes in the second meeting, two schemes in the third meeting and five schemes were approved in the fourth meeting of EC. Total central assistance amounting to Rs.226.55 crore has been released up to November, 2009. As per the available information, the physical progress of 11 schemes is 100%, four schemes are completed more than 90%, and progress of nine schemes is more than 50% at site. One scheme is held up due to land acquisition and another scheme (Code No. Br-23) has been reported "dropped" by the State Government. For other seven schemes approved during the 3<sup>rd</sup> & 4<sup>th</sup> meeting of EC; the works are started now after the monsoon-2009. A total of 25 schemes are scheduled to be completed by 31<sup>st</sup> March'2010.
- ix. **Uttar Pradesh:** The Committee was apprised that 11 schemes with total cost of Rs.148.06 crore were approved for Uttar Pradesh, out of which four schemes were approved during 1<sup>st</sup> meeting, three schemes during 3<sup>rd</sup> meeting and four schemes were approved during 4<sup>th</sup> meeting of EC. Against these schemes, total central assistance amounting to Rs.72.32 crore has been released up to November, 2009. It was informed that physical progress achieved for two schemes is more than 90% and other schemes are under execution. Ten out of eleven schemes are scheduled to be completed by 31<sup>st</sup> March, 2010.
- x. **Jharkhand:** One scheme of Jharkhand, with an estimated cost of Rs.20.12 crore, was approved during 2<sup>nd</sup> meeting of EC and 1<sup>st</sup> instalment of central assistance amounting to Rs.6.00 crore was released in October 2008. No proposal has been received for release of further funds from the State Government.
- xi. **Uttarakhand:** Four schemes, with an estimated cost of Rs.28.68 crore were approved during 1<sup>st</sup> meeting of EC and 1<sup>st</sup> instalment of central assistance amounting to Rs.11.69 crore was released. Chairman, GFCC informed that no proposal for release of central assistance has been received from the state of Uttarakhand, so far.
- xii. **Himachal Pradesh:** The Committee was apprised that two schemes with total cost of Rs. 218.94 crore were approved for Himachal Pradesh; one in 3<sup>rd</sup> meeting and one in 4<sup>th</sup> meeting of EC. 1<sup>st</sup> instalment of central assistance amounting to Rs.32.40 crore has been released during the current financial year 2009-10.
- xiii. **West Bengal:** The EC was apprised that a total of 7 schemes of West Bengal in the Ganga Basin, with a total cost of Rs. 83.26 crore, were approved and central assistance amounting to Rs.26.00 crore has been released for these schemes. Out of these seven schemes, five schemes belong to the Sunderbans area for which 1<sup>st</sup> instalment was released only in September,2009. Physical progress for one scheme is more than 50% and other schemes are under execution.

**C. Schemes of other Basin States monitored by Central Water Commission (CWC)**

- xiv. **Orissa:** From Orissa , sixty nine schemes were approved for inclusion under FMP at a total cost of Rs. 163.63 crore (Central Assistance: Rs. 122.72 crore) in March, 2008 and 1st instalment of central assistance amounting to Rs.45.90 crore only was released towards the schemes to the state government of Orissa in July,2008. Out of the 69 approved schemes, 66 schemes are under execution, two schemes are held up due to land acquisition and one scheme (Code no. Or-4) has been reported "dropped" by the State Government. Regarding physical progress, it was informed that a total of 42 schemes are planned to be completed during the current FY: 2009-10. Remaining 26 schemes would be completed by March, 2011. The Monitoring Team of Central Water Commission has conducted field visits for 35 schemes. The proposal for release of 2<sup>nd</sup> instalment of central assistance towards 26 schemes is under examination.
- xv. **Jammu & Kashmir:** A total of 19 schemes with an estimated cost of Rs.211.33 crore were approved for Jammu and Kashmir for which central assistance amounting to Rs.36.77 crore has been released so far. Regarding the physical progress, the Committee was informed that physical progress for seven schemes is more than 50% and the other five schemes are progressing well. The release of central assistance has been delayed due to late submission of scheme-wise budget provision by the State Govt. The State Government has reported that 14 schemes would be completed during the current financial year.
- xvi. **Goa:** The Committee was apprised that only one scheme of Goa with an estimated cost of Rs.8.84 crore was approved during 3<sup>rd</sup> meeting of EC and central assistance amounting to Rs.1.82 crore was released in March, 2009. Good progress of the scheme has been reported and it would be completed by 31<sup>st</sup> March, 2010.
- xvii. **Punjab:** The Committee was apprised that four schemes, with total cost of Rs.142.38 crore have been approved for Punjab, out of which, one scheme was approved during 2<sup>nd</sup> meeting and three schemes were approved during 4<sup>th</sup> meeting of EC. 1<sup>st</sup> instalment of central assistance amounting to Rs.27.34 crore has been released towards two schemes only. Central assistance for the remaining two schemes is pending for want of scheme-wise budget allocation by the State Government. Regarding physical progress of "Canalisation of Sakki/Kiran Nallah" approved in 2<sup>nd</sup> meeting of EC, it was informed by Member (RM), CWC that works at site were delayed due to some objections raised by Defence officials on the construction of bridges across the nallah and the work has restarted now at the site.

It was noted that 1<sup>st</sup> instalment of central assistance released towards dropped scheme may be adjusted in the subsequent release towards other schemes.

## **AGENDA ITEM NO.II : New Proposals**

7. A total of eight new proposals (four from Assam and two each from Uttar Pradesh and West Bengal) were put up for consideration by the Committee. The Investment Clearance has been accorded by the Planning Commission to all the schemes of Assam and Uttar Pradesh but the same is awaited for the schemes of West Bengal. It was intimated by Dy. Adviser, Planning Commission that these two schemes of West Bengal have been examined and would be cleared very shortly. Thereafter, Empowered Committee discussed the proposals, as under:

- (i) In respect of Assam, the Committee decided that no new scheme may be included under FMP, as the State Government has neither been able to utilize the earlier released central share towards the already approved schemes nor released/ utilised the matching state share. Chairperson desired that the Government of Assam may be asked to utilize the central share along with matching state share before submitting new proposals for inclusion under FMP.
- (ii) The two schemes of Uttar Pradesh were approved after discussion.
- (iii) The Committee agreed to include both the schemes from State Government of West Bengal under FMP, subject to Investment Clearance by the Planning Commission.

8. Thus, the Committee agreed to include a total of four schemes; two proposed by the State Government of Uttar Pradesh and two proposed by West Bengal (subject to the investment clearance by Planning Commission). The state-wise details of the new schemes approved are annexed at **Annexure-III**.

## **AGENDA ITEM NO.III : Central Assistance to the State Government of West Bengal for rebuilding the damaged embankments in Sunderbans Area by Cyclone 'Aila.'**

9. The committee was informed that, in the last week of May, 2009, the Sunderbans area of West Bengal was hit by a severe cyclone 'Aila', which damaged the Sunderbans embankments very badly. Considering the urgency of works, an amount of Rs.1000 crore was announced in the Finance Minister's budget speech for rebuilding the infrastructure damaged in West Bengal by Cyclone 'Aila'. Further, Ministry of Home Affairs has informed that an amount of Rs.900 crore will be utilized by the State Government of West Bengal for rebuilding the damaged embankments in Sunderbans Area during the current financial year and requested MOWR for its further implementation.

10. Since the Sunderbans embankments and sea dykes are severely damaged by the cyclone and need to be reconstructed / strengthened immediately and the Government of West Bengal needs financial help from Union Government for the above works, the immediate attention of the Empowered Committee was requested to decide whether an advance under FMP can be given to the State Government of West Bengal

to utilize Rs.1000 crore announced in the Finance Minister's budget speech pending the mandatory clearances.

11. Secretary (WR) asked Chairman, GFCC to brief the present status of appraisal of the DPR. Chairman, GFCC informed that the scheme is being technically appraised in GFCC and will be placed in the next meeting of the Technical Advisory Committee-MOWR to be held in January, 2010.

12. Secretary (Exp), MOF and Chairperson, opined that the DPR of the project may first be technically appraised and all mandatory clearances obtained. Thereafter, it may be considered for funding. Further, the central assistance as announced in the Budget speech, would be released as special central assistance under the Flood Management Programme. The grant of Rs.1000 crore announced in the Finance Minister's budget speech will be released as per requirement during the current year and subsequent years. Therefore, an appropriate amount could be provided in Ministry of Finance's budget taking into account the works proposed by the State Govt. of West Bengal in year 2009-10. The field works would however, be monitored regularly by Ganga Flood Control Commission under the Ministry of Water Resources.

13. After detailed discussions, the Empowered Committee decided as under:

- (vii) A total of four proposals were approved for inclusion under "Flood Management Programme" subject to investment clearance from Planning Commission, wherever required. The details of approved proposals are enclosed as **Annexure - III**.
- (viii) The scheme-wise estimated cost shown in the Annexure-II would be treated as firm and final. Cost escalation if any, will be met by the concerned State Governments with their own resources for which no central assistance will be provided under FMP.
- (ix) For the works costing more than Rs.15 crores, the amount of central assistance in a particular financial year may be released in two instalments (preferably of 50% each); considering the physical progress of works at site and the completion schedule of the works.
- (x) The scheme related to reconstruction/ strengthening of embankments and sea dykes at Sunderbans area in West Bengal damaged due to cyclone "Aila" will be considered after techno-economic appraisal by GFCC, approval by the Technical Advisory Committee of Ministry of Water Resources and investment clearance by the Planning Commission. Special central assistance of Rs.1000 crore announced in the Finance Minister's Budget Speech will be released during the current financial year and subsequent years as per the work plan. The works would be monitored regularly by Ganga Flood Control Commission under the Ministry of Water Resources.

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5<sup>th</sup> Meeting of Empowered Committee  
on FLOOD MANGEMENT PROGRAMME held on 15<sup>th</sup> December, 2009 at 1230 hrs.

LIST OF PARTICIPANTS

<b>Sl. No.</b>	<b>Name/Designation</b>
1.	Mrs. Sushama Nath, Secretary (Expenditure) - In Chair
2.	Shri U.N. Panjjar, Secretary (WR)
3.	Shri A.K. Bajaj, Chairman, Central Water Commission
4.	Shri R.C. Jha, Member (RM), CWC & Chairman, GFCC
5.	Ms. Anjuly Chib Duggal, Joint Secretary (PF-I), Department of Expenditure
6.	Mrs. Ananya Ray, JS & FA, Ministry of Water Resources
7.	Shri S.P. Kakran, Commissioner (Ganga), Ministry of Water Resources
8.	Shri S.K. Chaudhuri, Chief Engineer (FM), Central Water Commission
9.	Shri Narender Kumar, Commissioner (B&B), Ministry of Water Resources
10.	Shri Avinash Mishra, Dy. Adviser (WR), Planning Commission
11.	Shri B.B. Barman, Addl. Director, Ministry of Environment & Forests
12.	Shri D.J. Borgohain, Chief Engineer (I&W), Brahmaputra Board.
13.	Shri S. Masood Husain, Member (P), GFCC, Patna.
14.	Shri S.N. Tiwary, I/C, Director, GFCC.
15.	Smt. Vandita Kaul, Director (PF-I), Department of Expenditure.
16.	Smt. Priya Nair, Deputy Director (PF-I), Department of Expenditure.
17.	Shri C. Lal. Director (FMP), Central Water Commission
18.	Shri L.K. Taneja, Sr. Joint Commissioner (Ganga), Ministry of Water Resources
19.	Shri Praveen Kumar, Dy. Commissioner (Ganga), Ministry of Water Resources
20.	Shri A. Kulandaivel, Assistant Director-II (Ganga), Ministry of Water Resources

**State-wise list of of on-going Schemes targetted to be completed  
during 2009-10 and Funds Requirement under FMP**

Rs. in crore

Sl. No.	State	On-going Schemes Targetted to be Completed during 2009-10			Funds Released			Additional Funds required during 2009-10	Amount of 1st instalment of Central Assistance @	
		Nos.	Total Cost	Central Share	2007-09	2009-10	Total		90%	50%
<b>A. Brahmaputra &amp; Braika Basin (monitored by Brahmaputra Board)</b>										
1	Arunachal Pradesh	9	54.72	49.25	16.39	0.00	16.39	32.86	29.57	16.43
2	Assam	22	125.74	113.16	26.21	0.00	26.21	86.95	78.26	43.48
3	Manipur	8	20.13	18.12	9.94	0.00	9.94	8.18	7.36	4.09
4	Nagaland	3	7.58	6.82	3.79	0.00	3.79	3.03	2.73	1.52
5	Sikkim	18	49.92	44.92	9.86	0.00	9.86	35.06	31.55	17.53
6	West Bengal	3	12.53	9.40	4.13		4.13	5.27	4.74	2.64
	<b>Sub-total (A)</b>	<b>63</b>	<b>270.62</b>	<b>241.67</b>	<b>70.32</b>	<b>0.00</b>	<b>70.32</b>	<b>171.35</b>	<b>154.22</b>	<b>85.68</b>
<b>B. Ganga Basin (monitored by GFCC)</b>										
7	Bihar	25	395.96	296.97	157.82	0.00	157.82	139.15	125.24	69.58
8	Uttar Pradesh *	4	47.04	35.28	0.00	22.80	22.80	12.48	-	-
9	West Bengal	1	5.03	3.77	2.51	0.00	2.51	1.26	1.13	0.63
	<b>Sub-total (B)</b>	<b>30</b>	<b>448.03</b>	<b>336.02</b>	<b>160.33</b>	<b>22.80</b>	<b>183.13</b>	<b>152.89</b>	<b>126.37</b>	<b>70.21</b>

**Rs. in crore**

Sl. No.	State	On-going Schemes Targetted to be Completed during 2009-10			Funds Released			Additional Funds required during 2009-10	Amount of 1st instalment of Central Assistance @	
		Nos.	Total Cost	Central Share	2007-09	2009-10	Total		90%	50%
<b>C. States other than Gnaga and Brahmaputra &amp; Barak Basin (monitored by CWC)</b>										
10	Goa	1	8.84	6.63	1.82	0.00	1.82	4.81	4.33	2.41
11	Jammu & Kashmir	14	157.01	141.32	36.77	0.00	36.77	104.55	94.10	52.28
12	Orissa	42	92.59	69.44	26.02	0.00	26.02	43.42	39.08	21.71
	<b>Sub-total (C)</b>	<b>57</b>	<b>258.44</b>	<b>217.39</b>	<b>64.61</b>	<b>0.00</b>	<b>64.61</b>	<b>152.78</b>	<b>137.50</b>	<b>76.39</b>
	<b>TOTAL</b>	<b>150</b>	<b>977.09</b>	<b>795.08</b>	<b>295.26</b>	<b>22.80</b>	<b>318.06</b>	<b>477.02</b>	<b>418.086</b>	<b>232.27</b>

\* 1st Instalment of central assistance released during 2009-10 towards 4 schemes of Uttar Pradesh (including reimbursement of expenditure incurred during 2008-09 towards two schemes) @ 50%. Balance central assistance amounting to Rs. 12.48 crore would be released as 2nd instalment during 2009-10.

**Annexure- III**

**List of schemes included under Flood management Programme during 5th meeting of Empowered Committee on 15.12.2009.**

(Rs in Lakh)

Sl. No.	Scheme Code No.	Name of Scheme/ State	Location	Estimated Cost	Central Share (@ 75%)	Remarks
			River/ District			
(i)	(ii)	(iii)	(iv)	(v)	(vi)	(vii)
		<b>Uttar Pradesh</b>				
1	UP12	Construction of Marginal Embankments & Flood Protection Works along left & right bank of river Ghaghra in district Bahraich, Barabanki, Gonda, Basti, Faizabad & Mau (U.P.).	Ghaghra/ Bahraich, Barabanki, Gonda, Basti, Faizabad & Mau	11000.00	8250.00	
2	UP13	Flood Protection Works along the right bank of river Gandak in district Kushinagar (U.P.).	Gandak/ Kushinagar	4450.20	3337.65	
		<b>Sub-total (Uttar Pradesh)</b>		<b>15450.20</b>	<b>11587.65</b>	
		<b>West Bengal</b>				
3	WB14	Bank protection works along both banks of the river Bhagirathi at Sundarpur & Basantpur, Kazipara to Nabagram & Saharhati to Uttarasan outfall in the district Murshidabad & at Sanyalchar in the district Nadia, West Bengal.	Bhagirathi/ Murshidabad & Nadia	2366.00	1774.50	Approval is subject to Investment Clearance from Planning Commission.
4	WB15	Bank protection works along the right bank of river Ganga-Padma at Ichalipara, Moya, Galadarya, Paschim Beechpara (Bamnapad) in district Murshidabad and Bousmari in district Nadia, West Bengal.	Ganga-Padma/ Murshidabad & Nadia	2813.00	2109.75	-do-
		<b>Sub-total (West Bengal)</b>		<b>5179.00</b>	<b>3884.25</b>	
		<b>TOTAL</b>		<b>20629.20</b>	<b>15471.90</b>	